

## Message Text

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70

ACTION ARA-20

INFO OCT-01 EUR-25 IO-14 ISO-00 AF-10 EA-11 NEA-10 RSC-01

CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10

PA-04 PRS-01 SPC-03 SS-20 USIA-15 ACDA-19 SCI-06

SCEM-02 SAJ-01 NIC-01 DRC-01 /198 W

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R 270018Z OCT 73

FM AMEMBASSY MEXICO

TO SECSTATE WASHDC 8617

INFO USMISSION GENEVA

USMISSION USUN NY

AMEMBASSY MOSCOW

C O N F I D E N T I A L MEXICO 8111

EO 11652: GDS

TAGS: PARM, OPANAL, US, XM, MX

SUBJ: OPANAL DEMARCHE RE US ADHERENCE TO PROTOCOL I  
TO TREATY OF TLATELOLCO

1. SUMMARY: OPANAL SECRETARY GENERAL, AMBASSADOR  
HECTOR GROS ESPIELL, CALLED ON AMBASSADOR OCTOBER 26 TO  
DISCUSS ORGANIZATION'S INTEREST IN OBTAINING US ADHERENCE  
TO PROTOCOL I OF TREATY OF TLATELOLCO. ISSUE WILL BE  
RAISED IN LA-SPONSORED RESOLUTION TO BE PRESENTED TO  
UNGA FIRST COMMITTEE.. END SUMMARY.

2. FOLLOWING UP ON RESOLUTION PASSED BY AUGUST  
SESSION OF OPANAL GENERAL CONFERENCE, SYG GROS ESPIELL  
CALLED ON AMBASSADOR OCTOBER 26 TO URGE USG ADHERENCE TO  
PROTOCOL I TO TREATY OF TLATELOLCO. HE ALSO APPRISED  
AMBASSADOR OF PENDING MOVES IN UNGA FIRST COMMITTEE ON  
THIS ISSUE.

3. USSR NOW ISOLATED AS SINGLE NUCLEAR STATE NOT TO HAVE  
TAKEN ACTION ON PROTOCOL II. IN SEPTEMBER 29 MESSAGE TO  
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OPANAL SECRETARIAT, SOVIETS REITERATED PREVIOUS POSITION --

I.E. RESPECT FOR TOTAL LA DENUCLEARIZATION ON COUNTRY-BY-COUNTRY BASIS. IN HIS OCTOBER 26 CONVERSATION WITH AMBASSADOR, GROS ESPIELL ADMITTED THAT THIS STILL FALLS CONSIDERABLY SHORT OF SOVIET COMMITMENT TO ACT POSITIVELY ON PROTOCOL II, ALTHOUGH HE CONCEIVED OF IT AS A STEP IN THE RIGHT DIRECTION.

4. GROS ESPIELL WILL GO TO NEW YORK IN ABOUT 10 DAYS TO PARTICIPATE IN FIRST COMMITTEE DEBATE ON TREATY OF TLATELOLCO ISSUE. HE CO-DRAFTED LATIN AMERICAN RESOLUTION WHICH WILL COMBINE APPEAL TO USSR RE PROTOCOL II WITH CALL FOR POSITIVE ACTION ON PROTOCOL I BY FRANCE AND US. HE FEELS THAT THIS "BALANCED" RESOLUTION WILL HELP ASSURE AFRO-ASIAN SUPPORT WHICH MIGHT BE WITHHELD IF RESOLUTION FRAMED ONLY IN TERMS OF SOVIET NON-ADHERENCE TO PROTOCOL II.

5. IN REGARDS TO US POSITION ON PROTOCOL I, GROS ESPIELL LEFT WITH AMBASSADOR A CONFIDENTIAL STUDY WHICH HE HAD PREPARED (COPIES BEING POUCHED TO ARA/MEX AND ACDA). AS STATED THEREIN, BASIS OF HIS ARGUMENTS IN FAVOR OF US ADHERENCE ARE: (A) RESERVATIONS ARE PERMITTED IN RELATION TO PROTOCOL I ADHERENCE (CONTRARY TO PROVISIONS OF PROTOCOL II); (B) IN DECEMBER 1965, WILLIAM FOSTER SENT NOTE SETTING FORTH USG RESERVATIONS CONCERNING INCLUSION OF PUERTO RICO AND VIRGIN ISLANDS IN OPANAL AREA, BUT STATING THAT PANAMA CANAL ZONE AND GUANTANAMO COULD BE INCLUDED (LATTER SUBJECT TO CUBAN ADHERENCE TO TREATY -- WHICH HAS NOT TAKEN PLACE). GROS ESPIELL FURTHER CITED AN APRIL 1817, EXCHANGE OF NOTES WITH CANADA AND 1850 UK CESSION OF FER-A-CHEVAL TO ILLUSTRATE THAT US IN PAST HAD AGREED TO DEMILITARIZATION OF PART OF ITS OWN TERRITORY. ACCORDINGLY, HE QUESTIONED WHETHER ARGUMENTS RE VIRGIN ISLANDS AND PUERTO RICO ARE PERTINENT, AND WHETHER A FORMULA MIGHT NOT BE FOUND WHEREBY US COULD ADHERE TO PROTOCOL I.

6. COMMENT: AMBASSADOR THANKED GROS ESPIELL FOR HIS PRESENTATION AND PROMISED THAT HE WOULD TAKE UP THIS MATTER DURING HIS VISIT TO WASHINGTON NEXT WEEK. NEEDLESS TO SAY, POSITIVE RESPONSE WOULD BE MOST HELPFUL IN CONTEXT OF OUR BILATERAL RELATIONS WITH MEXICO. WHILE EMBASSY DOES NOT CONFIDENTIAL

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PRETEND TO HAVE FULL KNOWLEDGE OF CONSIDERATIONS BEHIND USG RELUCTANCE HERETOFORE TO ADHERE TO PROTOCOL I, WE DO URGE VERY SERIOUS CONSIDERATION OF GROS ESPIELL'S ARGUMENTS WITH AN EYE TO SEEING IF SOME SUITABLE FORMULA MIGHT BE DEvised.  
MCBRIDE

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